

Message Text

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AMEMBASSY BUDAPEST

INFO ALL NATO CAPITALS

AMEMBASSY MOSCOW

C O N F I D E N T I A L STATE 213910

E.O. 11652: GDS

TAGS: CSCE, HU, PFOR

SUBJECT: HUNGARIAN CSCE INITIATIVES

REFS: A) USNATO 4546; B) USNATO A-181;

-- C) USNATO A-182; D) BUDAPEST 2769;

-- E) BUDAPEST 2969

1. WE HAVE OBSERVED WITH INTEREST RECENT HUNGARIAN INITIATIVES RELATING TO CSCE AND AGREE WITH POLADS' CHAIRMAN THAT HUNGARIAN ACTIONS SHOULD BE KEPT UNDER CONTINUING REVIEW. AS CONTRIBUTION TO FURTHER DISCUSSION OF HUNGARIAN MOVES, YOU MAY DRAW ON BUDAPEST 2769, DELETING REFERENCES TO US-HUNGARIAN BILATERAL RELATIONS. IF EMBASSY BUDAPEST CONCURS, YOU MAY ALSO DRAW ON BUDAPEST
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2969 (REPEATED SEPARATELY TO USNATO).

2. LIKE OTHER ALLIES, WE ARE PARTICULARLY INTERESTED IN ACTIONS BY HUNGARIAN GOVERNMENT, SUCH AS ITS ONE DAY ADVANCE NOTIFICATION LAST SPRING OF A MILITARY MANEUVER BELOW THE 25,000 MAN THRESHOLD, WHICH DEMONSTRATE AN APPROACH TO CSCE IMPLEMENTATION WHICH IS SOMEWHAT DIFFERENTIATED FROM THAT OF SOVIETS AND OTHER EASTERN EUROPEAN

GOVERNMENTS. AT THE SAME TIME THIS INTEREST SHOULD NOT LEAD ALLIES TO LOSE SIGHT OF BASIC WESTERN INTERESTS IN CSCE IMPLEMENTATION.

3. ACCORDINGLY, IN POLADS' DISCUSSION OF HUNGARIAN PROPOSALS FOR BILATERAL IMPLEMENTATION, YOU SHOULD EXPRESS OUR INTEREST IN HUNGARIAN IMPLEMENTATION INITIATIVES AND THEIR POSSIBLE SIGNIFICANCE. AT SAME TIME, WITH REGARD TO POSSIBILITY OF SPECIFIC BILATERAL AGREEMENTS WITH HUNGARIANS, YOU SHOULD RECALL THAT WE BELIEVE BILATERAL AGREEMENTS WITH SOVIETS OR EASTERN EUROPEAN COUNTRIES RELATING TO CSCE SHOULD BE CAREFULLY NEGOTIATED TO AVOID ADVERSE EFFECTS ON WESTERN CONCEPT OF STATUS OF FINAL ACT AND ITS IMPLEMENTATION. YOU SHOULD REITERATE OUR VIEW THAT THERE CAN BE SOME UTILITY IN REFERRING TO CSCE FINAL ACT IN SPECIFIC BILATERAL AGREEMENTS, PROVIDED CERTAIN CONDITIONS ARE MET: SUCH REFERENCES SHOULD NOT (A) SUGGEST THAT DEVELOPMENTS UNRELATED TO CSCE ARE RESULTS OF THE CSCE; (B) HAVE THE EFFECT OF INTERPRETING CSCE PROVISIONS; (C) ALTER THE NON-LEGAL STATUS OF THE FINAL ACT; (D) GIVE SPECIAL STATUS TO CERTAIN CSCE PROVISIONS; OR (E) SUGGEST THAT RECIPROCITY IS REQUIRED WHERE IT IS NOT INDICATED BY THE FINAL ACT. WE ARE PARTICULARLY CONCERNED THAT NEGOTIATION OF BILATERAL AGREEMENTS ON SOME CSCE SUBJECTS NOT CONVEY IMPRESSION THAT ALL CSCE PROVISIONS REQUIRE BILATERAL AGREEMENTS BEFORE BEING IMPLEMENTED. WE BELIEVE THAT IF ABOVE CONDITIONS CAN BE MET, IT IS LEGITIMATE TO REFER TO THE CSCE IN BILATERAL AGREEMENTS TOUCHING FINAL ACT SUBJECTS OR PROVISIONS.

4. FOR EMBASSY BUDAPEST: WE WILL APPRECIATE CONTINUING REPORTING ON FURTHER STEPS HUNGARIANS MAY TAKE WHICH RELATE
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TO CSCE.

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